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6 **UNITED STATES DISTRICT COURT**  
7 **WESTERN DISTRICT OF WASHINGTON**  
8 **AT SEATTLE**

9 WAYNE E. GALINSKI,

10 Plaintiff,

11 v.

12 MICHAEL J. ASTRUE, Commissioner of  
Social Security,

13 Defendant.

NO. C11-516-RSL-JPD

REPORT AND  
RECOMMENDATION

14 Plaintiff Wayne E. Galinski appeals the final decision of the Commissioner of the  
15 Social Security Administration (“Commissioner”) which denied his application for  
16 Supplemental Security Income (“SSI”) under Title XVI of the Social Security Act, 42 U.S.C.  
17 §§ 1381-83f, after a hearing before an administrative law judge (“ALJ”). For the reasons set  
18 forth below, the Court recommends that the Commissioner’s decision be REVERSED and  
19 REMANDED.

20 I. FACTS AND PROCEDURAL HISTORY

21 At the time of the administrative hearing, plaintiff was a fifty-three year old man with a  
22 tenth-grade education. Administrative Record (“AR”) at 62. His past work experience  
23 includes employment as a construction worker, packer for a moving company, and day laborer  
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1 at a temporary agency. AR at 150. The parties dispute when the plaintiff was last gainfully  
2 employed. AR at 16-17.

3 On September 25, 2006, plaintiff filed a claim for SSI payments, alleging an onset date  
4 of July 1, 2005. AR at 102. Plaintiff asserts that he is disabled due to a head injury, liver  
5 condition, hepatitis C, left knee pain, and inability to concentrate. AR at 148.

6 The Commissioner denied plaintiff's claim initially and on reconsideration. AR at 36-  
7 37, 40-43. Plaintiff requested a hearing which took place on May 14, 2009. AR at 37. On  
8 August 27, 2009, the ALJ issued a decision finding plaintiff not disabled and denied benefits  
9 based on a finding that plaintiff could perform jobs existing in significant numbers in the  
10 national economy. AR at 14-34. Plaintiff's administrative appeal of the ALJ's decision was  
11 denied by the Appeals Council, AR at 1, making the ALJ's ruling the "final decision" of the  
12 Commissioner as that term is defined by 42 U.S.C. § 405(g). On March 25, 2011, plaintiff  
13 timely filed the present action challenging the Commissioner's decision. Dkt. 3.

## 14 II. JURISDICTION

15 Jurisdiction to review the Commissioner's decision exists pursuant to 42 U.S.C. §§  
16 405(g) and 1383(c)(3).

## 17 III. STANDARD OF REVIEW

18 Pursuant to 42 U.S.C. § 405(g), this Court may set aside the Commissioner's denial of  
19 social security benefits when the ALJ's findings are based on legal error or not supported by  
20 substantial evidence in the record as a whole. *Bayliss v. Barnhart*, 427 F.3d 1211, 1214 (9th  
21 Cir. 2005). "Substantial evidence" is more than a scintilla, less than a preponderance, and is  
22 such relevant evidence as a reasonable mind might accept as adequate to support a conclusion.  
23 *Richardson v. Perales*, 402 U.S. 389, 201 (1971); *Magallanes v. Bowen*, 881 F.2d 747, 750

1 (9th Cir. 1989). The ALJ is responsible for determining credibility, resolving conflicts in  
2 medical testimony, and resolving any other ambiguities that might exist. *Andrews v. Shalala*,  
3 53 F.3d 1035, 1039 (9th Cir. 1995). While the Court is required to examine the record as a  
4 whole, it may neither reweigh the evidence nor substitute its judgment for that of the  
5 Commissioner. *Thomas v. Barnhart*, 278 F.3d 947, 954 (9th Cir. 2002). When the evidence is  
6 susceptible to more than one rational interpretation, it is the Commissioner's conclusion that  
7 must be upheld. *Id.*

8 The Court may direct an award of benefits where "the record has been fully developed  
9 and further administrative proceedings would serve no useful purpose." *McCartey v.*  
10 *Massanari*, 298 F.3d 1072, 1076 (9th Cir. 2002) (citing *Smolen v. Chater*, 80 F.3d 1273, 1292  
11 (9th Cir. 1996)). The Court may find that this occurs when:

12 (1) the ALJ has failed to provide legally sufficient reasons for rejecting the  
13 claimant's evidence; (2) there are no outstanding issues that must be resolved  
14 before a determination of disability can be made; and (3) it is clear from the  
record that the ALJ would be required to find the claimant disabled if he  
considered the claimant's evidence.

15 *Id.* at 1076-77; *see also Harman v. Apfel*, 211 F.3d 1172, 1178 (9th Cir. 2000) (noting that  
16 erroneously rejected evidence may be credited when all three elements are met).

#### 17 IV. EVALUATING DISABILITY

18 As the claimant, Mr. Galinski bears the burden of proving that he is disabled within the  
19 meaning of the Social Security Act (the "Act"). *Meanel v. Apfel*, 172 F.3d 1111, 1113 (9th  
20 Cir. 1999) (internal citations omitted). The Act defines disability as the "inability to engage in  
21 any substantial gainful activity" due to a physical or mental impairment which has lasted, or is  
22 expected to last, for a continuous period of not less than twelve months. 42 U.S.C. §§  
23 423(d)(1)(A), 1382c(a)(3)(A). A claimant is disabled under the Act only if his impairments are

1 of such severity that he is unable to do his previous work, and cannot, considering his age,  
2 education, and work experience, engage in any other substantial gainful activity existing in the  
3 national economy. 42 U.S.C. §§ 423(d)(2)(A); *see also Tackett v. Apfel*, 180 F.3d 1094, 1098-  
4 99 (9th Cir. 1999).

5 The Commissioner has established a five step sequential evaluation process for  
6 determining whether a claimant is disabled within the meaning of the Act. *See* 20 C.F.R. §§  
7 404.1520, 416.920. The claimant bears the burden of proof during steps one through four. At  
8 step five, the burden shifts to the Commissioner. *Id.* If a claimant is found to be disabled at  
9 any step in the sequence, the inquiry ends without the need to consider subsequent steps. Step  
10 one asks whether the claimant is presently engaged in “substantial gainful activity.” 20 C.F.R.  
11 §§ 404.1520(b), 416.920(b).<sup>1</sup> If he is, disability benefits are denied. If he is not, the  
12 Commissioner proceeds to step two. At step two, the claimant must establish that he has one  
13 or more medically severe impairments, or combination of impairments, that limit his physical  
14 or mental ability to do basic work activities. If the claimant does not have such impairments,  
15 he is not disabled. 20 C.F.R. §§ 404.1520(c), 416.920(c). If the claimant does have a severe  
16 impairment, the Commissioner moves to step three to determine whether the impairment meets  
17 or equals any of the listed impairments described in the regulations. 20 C.F.R. §§ 404.1520(d),  
18 416.920(d). A claimant whose impairment meets or equals one of the listings for the required  
19 twelve-month duration requirement is disabled. *Id.*

20 When the claimant’s impairment neither meets nor equals one of the impairments listed  
21 in the regulations, the Commissioner must proceed to step four and evaluate the claimant’s

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22 <sup>1</sup> Substantial gainful activity is work activity that is both substantial, i.e., involves  
23 significant physical and/or mental activities, and gainful, i.e., performed for profit. 20 C.F.R. §  
24 404.1572.

1 residual functional capacity ("RFC"). 20 C.F.R. §§ 404.1520(e), 416.920(e). Here, the  
2 Commissioner evaluates the physical and mental demands of the claimant's past relevant work  
3 to determine whether he can still perform that work. 20 C.F.R. §§ 404.1520(f), 416.920(f). If  
4 the claimant is able to perform his past relevant work, he is not disabled; if the opposite is true,  
5 then the burden shifts to the Commissioner at step five to show that the claimant can perform  
6 other work that exists in significant numbers in the national economy, taking into consideration  
7 the claimant's RFC, age, education, and work experience. 20 C.F.R. §§ 404.1520(g),  
8 416.920(g); *Tackett*, 180 F.3d at 1099, 1100. If the Commissioner finds the claimant is unable  
9 to perform other work, then the claimant is found disabled and benefits may be awarded.

#### 10 V. DECISION BELOW

11 On August 27, 2009, the ALJ issued a decision finding the following:

- 12 1. The claimant has engaged in substantial gainful activity since  
13 September 20, 2006, the application date.
- 14 2. The claimant has the following severe impairments: degenerative joint  
15 disease and meniscal tear in the left knee, cirrhosis/Hepatitis C, rule-  
16 out cognitive disorder NOS, status-post history of head injuries, mood  
17 disorder NOS, and rule-out personality disorder.
- 18 3. The claimant does not have an impairment or combination of  
19 impairments that meets or medically equals one of the listed  
20 impairments in 20 CFR Part 404, Subpart P, Appendix 1.
- 21 4. After careful consideration of the entire record, the undersigned finds  
22 that the claimant has the residual functional capacity to lift and carry  
23 20 pounds occasionally and 10 pounds frequently, stand and walk six  
24 hours in an eight-hour workday, and sit six hours in an eight-hour  
workday. He can occasionally climb ramps, stairs, ladders, ropes, and  
scaffolds. He can occasionally crawl. He should avoid concentrated  
exposure to hazards. He retains the mental functional capacity to  
understand, recall, and carry out simple, repetitive tasks. He should  
avoid working with the general public, but he can work with a  
supervisor and a few coworkers. He would do best with a predictable  
work routine.

5. The claimant is unable to perform any past relevant work.
6. The claimant was born on XXXXX, 1955 and was 50 years old, which is defined as an individual closely approaching advanced age, on the date the application was filed.<sup>2</sup>
7. The claimant has a limited education and is able to communicate in English.
8. Transferability of job skills is not an issue in this case because the claimant's past relevant work is unskilled.
9. Considering the claimant's age, education, work experience, and residual functional capacity, there are jobs that exist in significant numbers in the national economy that the claimant can perform.
10. The claimant has not been under a disability, as defined in the Social Security Act, since September 20, 2006, the date the application was filed.

AR at 16-34.

## VI. ISSUES ON APPEAL

The principal issues on appeal are:

1. Was the plaintiff engaged in substantial gainful employment during the period under review?
2. Did the ALJ err in making an adverse credibility determination?
3. Did the ALJ err in evaluating the medical evidence?
4. Did the ALJ err in determining plaintiff's RFC?
5. Did the ALJ err in relying upon the Grids at step five?

Dkt. 15 at 1-2.

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<sup>2</sup> The actual date is deleted in accordance with Local Rule CR 5.2, W.D. Washington.

VII. DISCUSSION

A. The ALJ Did Not Err By Finding that the Plaintiff Engaged in Substantial Gainful Activity During Part of the Period at Issue

I. *Standard for Evaluating Substantial Gainful Activity*

“Substantial gainful activity is work that is both substantial and gainful[.]” meaning work activity that involves doing significant physical or mental activity, even if it is done on a less than full time basis. 20 C.F.R. §§ 404.1572, 416.972 (a). It must also be activity that is ordinarily done for pay or profit. *Id.* at 416.972 (b). If a claimant is able to engage in substantial gainful activity he will not be found to be disabled. *See* 20 C.F.R. §§ 404.1571, 416.971. Generally, in evaluating work activity to determine whether it constitutes substantial gainful activity, an individual’s earnings are the primary consideration. *See* 20 C.F.R. § 404.1574(a)(1).

For work performed in 2007, average earnings of more than \$900.00 per month are presumptive of substantial gainful activity. *See* 20 C.F.R. § 404.1574(b) and <http://www.ssa.gov/oact/cola/sga.html>. For work performed in 2008, average earnings of more than \$940.00 per month are presumptive of substantial gainful activity. *Id.*

Work may be considered an “unsuccessful work attempt” if the claimant works for less than six months and is forced to stop working or reduce the amount of hours worked because of the claimant’s impairments. *See* 20 C.F.R. § 404.1574(c). The Social Security Administration provides:

(3) *If you worked 3 months or less.* We will consider work of 3 months or less to be an unsuccessful work attempt if you stopped working, or you reduced your work and earnings below the substantial gainful activity earnings level, because of your impairment or because of the removal of special conditions which took into account your impairment and permitted you to work.

1 (4) *If you worked between 3 and 6 months.* We will consider  
2 work that lasted longer than 3 months to be an unsuccessful work  
3 attempt if it ended, or was reduced below substantial gainful  
4 activity earnings level, within 6 months because of your  
5 impairment or because of the removal of special conditions  
6 which took into account your impairment and permitted you to  
7 work and—

8 (i) You were frequently absent from work because of your  
9 impairment;

10 (ii) Your work was unsatisfactory because of your impairment;

11 (iii) You worked during a period of temporary remission of your  
12 impairment; or

13 (iv) You worked under special conditions that were essential to  
14 your performance and these conditions were removed.

15 *Id.* (emphasis in the original).

16 Plaintiff argues that his work history reflects “several failed attempts to continue to  
17 work during the past several years,” which the ALJ erroneously characterized as substantial  
18 gainful activity. Dkt. 15 at 8-10. Plaintiff argues that these work attempts “ended due to . . .  
19 physical and mental impairments.” *Id.* at 9. Plaintiff also notes that his “testimony, along with  
20 the short duration of [his] work and the nature of day labor, which allowed him to work only  
21 on days he felt well enough, further support a finding that this work activity was an  
22 [unsuccessful work attempt].” *Id.* at 11. As such, plaintiff argues that the ALJ improperly  
23 characterized his unsuccessful work attempt as substantial gainful activity, and used this  
24 improper characterization to undermine his credibility throughout the disability determination.

*Id.*

Respondent argues that “while [p]laintiff suggests that his work effort ‘may be’  
considered an unsuccessful work attempt, he does not explain why it must be so.” Dkt. 16 at 7.



1 Respondent further notes that the ALJ “found that [p]laintiff had engaged in substantial gainful  
2 activity since his protective application date . . . because [p]laintiff’s earnings records . . .  
3 demonstrated that he reached the level of substantial gainful activity.” *Id.* at 4.

4 At step one, the ALJ found that plaintiff has engaged in substantial gainful activity  
5 since his alleged onset date. Specifically, the ALJ found that “[b]ased on the earnings  
6 breakdown provided by the claimant’s attorney, the undersigned finds that claimant’s average  
7 monthly earnings from August 2007 through part of February 2008 and from April 2008  
8 through part of July 2008 reached the level of substantial gainful activity.” AR at 17. The ALJ  
9 further found that the “presumed monthly substantial gainful activity amounts are \$900 [for  
10 2007] and \$940 [for 2008],” and that he claimant exceeded those amounts for each year. AR at  
11 17. The ALJ also noted that the claimant did not show “that his work activity ended because  
12 of his impairments . . . [and] from August 2007 through July 2008, the claimant did not seek  
13 any treatment for physical or mental problems” during the period that the claimant was  
14 engaged in substantial gainful activity. AR at 17. Finally, the ALJ noted that “the claimant  
15 was employed by Laborworks, an industrial staffing agency, and was likely doing temporary  
16 labor [and therefore] nonavailability of work may have explained the gaps in work.” AR at 17.

17 The ALJ properly found that plaintiff had engaged in substantial gainful activity from  
18 August 2007 through part of February 2008, and from April 2008 through July 2008.  
19 Plaintiff’s average earnings in 2007 were \$989.71, higher than the presumptive average  
20 substantial gainful activity rate of \$900. In addition, plaintiff’s average earnings in 2008 were  
21 \$1,283.11, much higher than the presumptive average substantial gainful activity rate of  
22 \$940.00. Plaintiff correctly notes that work efforts of less than three months or between three  
23 months and six months may be considered unsuccessful work attempts. However, as noted  
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1 above, plaintiff bears the burden at step one to demonstrate that he did not engage in  
2 substantial gainful activity, and to meet this burden, plaintiff needed to establish that his work  
3 ended for one of the following reasons: a) frequent absences, b) unsatisfactory work  
4 performance because of his impairments, c) temporary remission of the impairment, or d) work  
5 that was done under other special conditions. The ALJ correctly found that plaintiff did not  
6 meet this burden.

7 In addition, the record does not support plaintiff's assertion that he worked only short  
8 work days when he felt well enough. The only evidence of plaintiff's work history in the  
9 record is a check history report, which demonstrates the date the checks were made payable to  
10 plaintiff and the number of hours paid on each check, not the days in which the hours were  
11 worked. AR at 113-44. This evidence is insufficient to establish that plaintiff stopped working  
12 because of his impairments or because of one of the special conditions listed above.

13 Moreover, the ALJ found that plaintiff had a break in his work history from mid-  
14 February 2008 to April 2008. However, plaintiff received a paycheck on February 19, 2008,  
15 for six hours of pay. Plaintiff next received a paycheck on April 8, 2008, for 280 hours of pay.  
16 As it is highly unlikely that plaintiff worked 280 hours from April 1, 2008 to April 8, 2008,  
17 these hours appear to reflect time worked in February or March of 2008.

18 Accordingly, the ALJ did not err in finding that plaintiff engaged in substantial gainful  
19 activity between September 20, 2006, his alleged onset date, and July 2008. A claimant will  
20 not be found disabled for any period of time during which he or she has engaged in  
21 "substantial gainful activity." *Tackett v. Apfel*, 180 F.3d 1094, 1098 (9th Cir. 1999); *see also*  
22 20 C.F.R. § 404.1520(a)(4)(i), (b).

1 It appears that the ALJ did not consider plaintiff to have engaged in substantial gainful  
2 activity following July 2008, as the ALJ continued with the five-step sequential evaluation  
3 process. The ALJ failed to specify an exact date that plaintiff ceased to engage in substantial  
4 gainful activity aside from noting that plaintiff's average monthly earnings "through part of  
5 July 2008 reached the level of substantial gainful activity." AR at 17. Giving the plaintiff the  
6 benefit of the doubt, the Court will assume that plaintiff ceased to engage in substantial gainful  
7 activity as of July 1, 2008.

8 Thus, the remainder of this Report and Recommendation concerns whether the plaintiff  
9 is entitled to benefits for the remainder of the relevant time period, i.e., the date following his  
10 substantial gainful activity and the ALJ's decision. In other words, the remaining issue is  
11 whether plaintiff is entitled to benefits for the period between July 1, 2008 and August 27,  
12 2009.<sup>3</sup>

13 B. The ALJ Did Not Err in Evaluating Plaintiff's Credibility

14 1. *Standard for Evaluating Credibility*

15 As noted above, credibility determinations are within the province of the ALJ's  
16 responsibilities, and will not be disturbed, unless they are not supported by substantial  
17 evidence. A determination of whether to accept a claimant's subjective symptom testimony  
18 requires a two-step analysis. 20 C.F.R. §§ 404.1529, 416.929; *Smolen*, 80 F.3d at 1281; SSR  
19 96-7p. First, the ALJ must determine whether there is a medically determinable impairment  
20 that reasonably could be expected to cause the claimant's symptoms. 20 C.F.R.

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21 <sup>3</sup> The relevant time period for plaintiff's SSI application is the period between the  
22 alleged onset date, September 20, 2006, through the date of the ALJ's decision, August 27,  
23 2009. As noted above, plaintiff returned to work at a substantial gainful activity level in  
24 August 2007, less than twelve months from his alleged onset date of September 20, 2006. As a  
disability must last or be expected to last at least twelve months to be considered disabling,  
plaintiff is not entitled to benefits during this period. See 42 U.S.C. § 423(d)(1)(A).

1 §§ 404.1529(b), 416.929(b); *Smolen*, 80 F.3d at 1281-82; SSR 96-7p. Once a claimant  
2 produces medical evidence of an underlying impairment, the ALJ may not discredit the  
3 claimant's testimony as to the severity of symptoms solely because they are unsupported by  
4 objective medical evidence. *Bunnell v. Sullivan*, 947 F.2d 341, 343 (9th Cir. 1991) (en banc);  
5 *Reddick v. Chater*, 157 F.3d 715, 722 (9th Cir. 1988). Absent affirmative evidence showing  
6 that the claimant is malingering, the ALJ must provide "clear and convincing" reasons for  
7 rejecting the claimant's testimony. *Smolen*, 80 F.3d at 1284; *Reddick*, 157 F.3d at 722.

8 When evaluating a claimant's credibility, the ALJ must specifically identify what  
9 testimony is not credible and what evidence undermines the claimant's complaints; general  
10 findings are insufficient. *Smolen*, 80 F.3d at 1284; *Reddick*, 157 F.3d at 722. The ALJ may  
11 consider "ordinary techniques of credibility evaluation" including a reputation for truthfulness,  
12 inconsistencies in testimony or between testimony and conduct, daily activities, work record,  
13 and testimony from physicians and third parties concerning the nature, severity, and effect of  
14 the symptoms of which he complains. *Smolen*, 80 F.3d at 1284; *see also Light v. Social Sec.*  
15 *Admin.*, 119 F.3d 789, 792 (9th Cir. 1997).

## 16 2. *The ALJ Did Not Err in Making an Adverse Credibility Assessment*

17 With respect to plaintiff's credibility, the ALJ held that "the claimant's statements  
18 concerning the intensity, persistence and limiting effects of his symptoms are not credible."  
19 AR at 22. To support this finding, the ALJ relied upon the fact that plaintiff had engaged in  
20 substantial gainful activity and "at no time from August 2007 through July 2008 did the  
21 claimant seek any treatment for physical or mental problems." AR at 23. In addition, the ALJ  
22 noted that the claimant refused treatment for his hepatitis C, and claimant gave inconsistent  
23 reports about the degree of his impairments with respect to his knee pain, head injuries, and  
24

1 depression. AR at 23-24. Finally, the ALJ noted that claimant's credibility is undermined by  
2 "inconsistent statements about his substance abuse." AR at 25-26.

3 As discussed above, the ALJ properly found that plaintiff had engaged in substantial  
4 gainful activity through July 31, 2008. As a result, the ALJ could reasonably rely upon this  
5 fact to find plaintiff's allegations concerning the severity of his impairments during this time  
6 period less than credible.

7 In addition, plaintiff's inconsistent reports to various treatment providers and evidence  
8 showing noncompliance with medication recommendations are valid reasons for finding  
9 plaintiff less than credible. SSR 96-7p provides that an "individual's statements may be less  
10 credible if the level or frequency of treatment is inconsistent with the level of complaints, or if  
11 the medical reports or records show that the individual is not following the treatment as  
12 prescribed and there are no good reasons for this failure."<sup>4</sup> Plaintiff made several inconsistent  
13 statements about the extent of his abdominal pain and when the pain started after his hernia  
14 surgery. AR at 360-61; 366. Plaintiff also asked one treatment provider to document the fact  
15 that his hernia prohibits him from working "for the purposes of DSHS eval[uation]." AR at  
16 250. In addition, treatment providers recommended that plaintiff start on interferon treatment  
17 for his hepatitis C, which plaintiff refused. AR at 551.

18 Finally, plaintiff's inconsistent statements about his history of substance abuse were  
19 valid reasons for discounting plaintiff's credibility. In August 2005, plaintiff denied a history  
20 of IV drug use. AR at 208. However, in August 2006 and April 2007, plaintiff acknowledged

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21 <sup>4</sup> Social Security Rulings do not have the force of law. Nevertheless, they "constitute  
22 Social Security Administration (SSA) interpretations of the statute it administers and of its own  
23 regulations," and are binding on all SSA adjudicators. 20 C.F.R. § 402.35(b); *Holohan v.*  
24 *Massanari*, 246 F.3d 1195, 1203 n.1 (9th Cir. 2001). Accordingly, such rulings are given  
deference by the courts "unless they are plainly erroneous or inconsistent with the Act or  
regulations." *Han v. Bowen*, 882 F.2d 1453, 1457 (9th Cir. 1989).

1 prior IV drug use. AR at 253, 484. Although plaintiff stated in March 2007 that he had not  
2 had a drink in eight months, plaintiff stated in December 2006 that he drank a few beers a  
3 month. AR at 469, 395. Plaintiff also reported occasional use of marijuana, despite prior court  
4 orders requiring the claimant to seek treatment for alcohol and substance abuse. AR at 233,  
5 242, 395. The ALJ properly considered plaintiff's inconsistent statements regarding his  
6 substance abuse when evaluating plaintiff's credibility.

7 As noted at the outset, credibility determinations are particularly within the province of  
8 the ALJ. In this case, the ALJ carefully considered the evidence, and supported his decision  
9 with a detailed examination of the record. Accordingly, the Court finds that the reasons cited  
10 by the ALJ for finding plaintiff less than credible are clear and convincing, and supported by  
11 substantial evidence in the record.

12 B. The ALJ Did Not Err in His Evaluation of the Medical Evidence

13 I. *Standards for Reviewing Medical Evidence*

14 As a matter of law, more weight is given to a treating physician's opinion than to that  
15 of a non-treating physician because a treating physician "is employed to cure and has a greater  
16 opportunity to know and observe the patient as an individual." *Magallanes v. Bowen*, 881 F.2d  
17 747, 751 (9th Cir. 1989); *see also Orn v. Astrue*, 495 F.3d 625, 631 (9th Cir. 2007). A treating  
18 physician's opinion, however, is not necessarily conclusive as to either a physical condition or  
19 the ultimate issue of disability, and can be rejected, whether or not that opinion is contradicted.  
20 *Magallanes*, 881 F.2d at 751. If an ALJ rejects the opinion of a treating or examining  
21 physician, the ALJ must give clear and convincing reasons for doing so if the opinion is not  
22 contradicted by other evidence, and specific and legitimate reasons if it is. *Reddick*, 157 F.3d  
23 at 725. "This can be done by setting out a detailed and thorough summary of the facts and  
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1 conflicting clinical evidence, stating his interpretation thereof, and making findings.” *Id.*  
2 (citing *Magallanes*, 881 F.2d at 751). The ALJ must do more than merely state his  
3 conclusions. “He must set forth his own interpretations and explain why they,  
4 rather than the doctors’, are correct.” *Id.* (citing *Embrey v. Bowen*, 849 F.2d 418, 421-22 (9th  
5 Cir. 1988)). Such conclusions must at all times be supported by substantial evidence. *Reddick*,  
6 157 F.3d at 725.

7 The opinions of examining physicians are to be given more weight than non-examining  
8 physicians. *Lester v. Chater*, 81 F.3d 821, 830 (9th Cir. 1996). Like treating physicians, the  
9 uncontradicted opinions of examining physicians may not be rejected without clear and  
10 convincing evidence. *Id.* An ALJ may reject the controverted opinions of an examining  
11 physician only by providing specific and legitimate reasons that are supported by the record.  
12 *Bayliss v. Barnhart*, 427 F.3d 1211, 1216 (9th Cir. 2005).

13 Opinions from non-examining medical sources are to be given less weight than treating  
14 or examining doctors. *Lester*, 81 F.3d at 831. However, an ALJ must always evaluate the  
15 opinions from such sources and may not simply ignore them. In other words, an ALJ must  
16 evaluate the opinion of a non-examining source and explain the weight given to it. Social  
17 Security Ruling (“SSR”) 96-6p, 1996 WL 374180, at \*2. Although an ALJ generally gives  
18 more weight to an examining doctor’s opinion than to a non-examining doctor’s opinion, a  
19 non-examining doctor’s opinion may nonetheless constitute substantial evidence if it is  
20 consistent with other independent evidence in the record. *Thomas v. Barnhart*, 278 F.3d 947,  
21 957 (9th Cir. 2002); *Orn*, 495 F.3d at 632-33.

1 In this case, plaintiff argues that the ALJ erred in his assessment of the opinions of Dr.  
2 James D. Czysz, Dr. Dawn M. Ehde, Dr. Allen Lee, Dr. Dana Harmon, Dr. Bruce Swarny, and  
3 Dr. W.R. Murray Bennett. Dkt. 15 at 14-21.

4 2. *James D. Czysz, Psy.D.*

5 James D. Czysz is a clinical psychologist who examined the claimant on September 27,  
6 2006. AR at 277-80. Dr. Czysz reported that the claimant “presents as a rather grandiose ...  
7 man [and that claimant] tended to be overly descriptive, often tangential.” AR at 277. Dr.  
8 Czysz indicated that claimant’s depressed mood is marked, and that his motor agitation, social  
9 withdrawal, hyperactivity, physical complaints, and verbal expression of anxiety or fear are  
10 moderate. AR at 278. Dr. Czysz also indicated that plaintiff’s ability to relate appropriately to  
11 coworkers and supervisors and his ability to control physical or motor movements and  
12 maintain appropriate behavior is markedly limited. AR at 279.

13 The ALJ afforded minimal weight to Dr. Czysz’s opinion. AR at 27. Specifically, the  
14 ALJ noted that Dr. Czysz’s “assessment of cognitive factors is not supported by the  
15 neurobehavioral cognitive status examination he administered.” AR at 27. In addition, the  
16 ALJ noted that Dr. Czysz’s “assessment of social factors is inconsistent with the medical  
17 evidence and the claimant’s activities ... [and] [a]lthough the claimant has some anger issues,  
18 he is generally able to control himself during examinations.” AR at 27. Moreover, the ALJ  
19 noted that the claimant refused a course of treatment and is not credible, and “to the extent that  
20 Dr. Czysz relied on the claimant’s subjective complaints, his opinion is further rejected.” AR  
21 at 28. Finally, the ALJ noted that Dr. Czysz’s opinion is inconsistent with the claimant’s work  
22 activities in 2007 and 2008. AR at 27-28.



1 Plaintiff avers that the ALJ improperly rejected Dr. Czysz's finding that plaintiff is  
2 "markedly limited in his ability to relate appropriately to coworkers and supervisors." Dkt. 15  
3 at 15. Plaintiff also asserts that the "ALJ's finding that the claimant's ability to 'control  
4 himself during the examination' is evidence that he could also control himself at a job, eight-  
5 hours a day, five days a week, and 50-weeks a year, defies logic and credibility." *Id.* at 16.

6 As noted above, the ALJ is responsible for determining credibility, resolving conflicts  
7 in medical testimony, and resolving any other ambiguities that might exist. *Andrews*, 53 F.3d  
8 at 1039. Although Dr. Czysz indicated that plaintiff has difficulty with social interactions,  
9 depression, and general functioning, the ALJ could reasonably conclude that the overall record  
10 does not support Dr. Czysz's findings. Plaintiff's functional and daily activities as set forth in  
11 the ALJ's opinion, and for which there is substantial support in the record, provides an  
12 appropriate basis upon which to reject Dr. Czysz's assessment of the degree of impairment of  
13 plaintiff's limitations. Plaintiff reported throughout the record that he is able to care for  
14 himself and maintains relationships with girlfriends and friends. AR at 160-64, 448, 495, 554.  
15 In addition, plaintiff told his doctor that he does not have depression, and he has refused  
16 medication to treat depression. AR at 554, 559. Although claimant does exhibit anger at  
17 times, providers have reported that he is able to control himself during examinations, and can  
18 be pleasant at times. AR at 447, 555.

19 Finally, in light of the ALJ's conclusion that plaintiff is less than credible, the ALJ  
20 could reasonably discount Dr. Czysz's opinion because much of the evaluation was based on  
21 plaintiff's self-reporting. Similarly, contrary to Dr. Czysz's opinion that plaintiff would have  
22 difficulty working and that he would be disabled for an unknown period of time, the ALJ  
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1 correctly noted that plaintiff returned to work and participated in substantial gainful activity  
2 shortly after Dr. Czysz's 2006 examination. AR at 277-80.

3 Thus, the Court finds that the ALJ met his burden of providing specific and legitimate  
4 reasons for rejecting Dr. Czysz's opinions, and these reasons were supported by substantial  
5 evidence in the record. Accordingly, the ALJ did not err in evaluating Dr. Czysz's opinion.

6 3. *Dawn M. Ehde, Ph.D.*

7 Dawn Ehde, Ph.D., completed a neuropsychological evaluation of plaintiff in 2006 "in  
8 order to help determine the nature of [claimant's] cognitive functioning problems and assist  
9 with treatment recommendations." AR at 394. Claimant began the evaluation on November 8,  
10 2006. AR at 394. However, because claimant "appeared very fatigued ... testing was  
11 discontinued for the day ... [and] was readministered on the second day of testing" on  
12 November 14, 2006. AR at 396. Dr. Ehde noted that much of the background information was  
13 self-reported. AR at 394. Dr. Ehde found that "the vast majority of [claimant's] cognitive test  
14 performances fell within the broad average range." AR at 399. In addition, Dr. Ehde noted  
15 that the claimant "demonstrated difficulties with complex attention and with using strategies to  
16 encode non-contextual verbal information." AR at 399. Dr. Ehde suggested that plaintiff's  
17 test results "may also be related to extra-test factors, such as fatigue, pain, and/or emotional  
18 distress." AR at 399. Finally, Dr. Ehde stated that that claimant "would likely experience  
19 significant difficulty returning to any form of competitive employment at this time given his  
20 current physical and psychological functioning." AR at 399.

21 The ALJ accorded significant weight to Dr. Ehde's psychometric testing, but no weight  
22 to Dr. Ehde's conclusion that the claimant would not be able to return to work. AR at 28.  
23 Specifically, the ALJ argued that "Dr. Ehde's opinion is not supported by the claimant's  
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1 performance on psychometric testing.” AR at 28. Moreover, the ALJ noted that Dr. Ehde  
2 considered the claimant’s physical problems, which was inappropriate as Dr. Ehde is a  
3 psychologist and not a medical doctor. AR at 28. The ALJ also rejected Dr. Ehde’s opinion  
4 because plaintiff was not credible, and had returned to work in 2007 and 2008, contradicting  
5 Dr. Ehde’s opinion that the claimant could not return to work. AR at 28.

6 Plaintiff argues that the ALJ’s findings with respect to Dr. Ehde are not “clear and  
7 convincing or specific and legitimate reasons for rejecting Dr. Ehde’s opinions.” Dkt. 15 at 17.  
8 Plaintiff further asserts that the ALJ “reject[s] Dr. Edhe’s professional interpretation of the  
9 neuropsychological testifying for his own interpretation.” *Id.*

10 The reasons given by the ALJ to discount Dr. Ehde’s opinions regarding plaintiff’s  
11 ability to return to work were specific and legitimate and supported by the record. As  
12 previously noted, Dr. Ehde’s opinion was based in part on plaintiff’s self-report. AR at 394.  
13 Because plaintiff was found to be less than fully credible, his self-reports can impact the  
14 validity attached to medical opinions that are dependent upon those reports. *Bayliss*, 427 F.3d  
15 at 1217. *See also Browner v. Sec. of Health & Human Serv.*, 839 F.2d 432, 434 (9th Cir.  
16 1988).

17 The ALJ also properly discounted Dr. Ehde’s opinion because Dr. Ehde relied upon  
18 physical symptoms in addition to psychological symptoms to form her opinion that plaintiff  
19 could not return to work. AR at 399. Dr. Ehde is not a medical doctor and is, therefore, not  
20 qualified to assess the medical as opposed to the psychological aspects of plaintiff’s condition.  
21 *See, e.g., Brosnahan v. Barnhart*, 336 F.3d 671, 676 (8th Cir. 2003) (psychologist opinion  
22 properly rejected in part because it was based on consideration of physical impairments);  
23 *Buxton v. Halter*, 246 F.3d 762, 775 (6th Cir. 2001) (psychologist not qualified to opine  
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1 regarding disability based on underlying physical conditions). Dr. Ehde based her opinion that  
2 plaintiff was not able to work on a mixture of physical and psychological problems, which  
3 went beyond the area of her expertise.

4 Finally, the Court notes that Dr. Ehde conducted her evaluation in 2006 and stated that  
5 the claimant “would likely experience significant difficulty returning to any form of  
6 competitive employment *at this time* given his *current* physical and psychological  
7 functioning.” AR at 399 (emphasis added). Dr. Ehde’s report did not indicate that the plaintiff  
8 could never return to work. Moreover, plaintiff subsequently returned to work in 2007 and  
9 2008. Accordingly, the Court cannot find that the ALJ erred in assessing Dr. Ehde’s opinion.

10 4. *Allen Lee, M.D.*

11 Allen Lee, M.D., is a treating physician who saw the claimant on February 3, 2007. Dr.  
12 Lee opined that the claimant is able to “perform simple and repetitive tasks,” and claimant’s  
13 “ability to perform work activities on a consistent basis and maintain regular attendance in the  
14 workplace would likely remain intact from a psychiatric standpoint.” AR at 448-49. Dr. Lee  
15 also stated that the claimant may have difficulty accepting instructions from supervisors and  
16 coworkers. AR at 448-49.

17 The ALJ accorded partial weight to Dr. Lee’s opinion. AR at 29. The ALJ agreed with  
18 Dr. Lee that “the claimant could perform work activities on a consistent basis and maintain  
19 regular attendance in the workplace.” AR at 29. However, the ALJ disagreed with Dr. Lee  
20 that “the claimant would have difficulty interacting with supervisors and coworkers.” AR at  
21 29. Specifically, the ALJ noted that the claimant had never been fired from a job, and the  
22 claimant is able to “sustain relationships with friends and girlfriends.” AR at 29. Although the  
23 claimant has some documented anger issues, the ALJ noted that “he has generally been able to  
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1 control his behavior during examinations.” AR at 29. Finally, the ALJ noted that evidence  
2 that the plaintiff maintained unskilled work in 2007 and 2008 is evidence that the claimant can  
3 “handle the routine work stressors typically associated with simple work.” AR at 29. The ALJ  
4 also cited to the claimant’s mental status examinations and performance on psychometric  
5 testing as evidence that the claimant can perform simple tasks. AR at 29.

6 Plaintiff argues that the “ALJ’s ‘pick and choose’ approach to the opinions in the  
7 record is especially evident when he addresses Dr. Lee’s opinion.” Dkt. 15 at 18. Plaintiff  
8 asserts that the “ALJ must consider the record as a whole and cannot pick and choose only  
9 those items that support his conclusion; doing so renders the finding unsustainable.” *Id.*

10 The ALJ found the claimant not credible, and appropriately rejected the medical  
11 opinions the relied upon the plaintiff’s subjective complaints on this basis. Although Dr. Lee  
12 opined in his February 2007 opinion that the claimant would have difficulty interacting with  
13 coworkers and supervisors, the ALJ properly used plaintiff’s substantial gainful activity in late  
14 2007 and early 2008 to reject Dr. Lee’s opinion. Moreover, as noted above, plaintiff has been  
15 able to maintain relationships with girlfriends and friends and is able to interact with medical  
16 providers, further undermining Dr. Lee’s opinion that the claimant would have difficulty  
17 interacting with others. AR at 160-64, 495, 554, 559.

18 Finally, the ALJ referred to the psychometric testing and mental status evaluations to  
19 refute Dr. Lee’s opinion that the claimant may have difficulty dealing with work stressors. As  
20 the ALJ correctly noted, these tests indicate that the claimant can manage routine work  
21 stressors associated with simple work. AR at 243, 281, 394-400. In addition, the ALJ properly  
22 relied upon the fact that the claimant engaged in unskilled work as further evidence that the  
23 claimant can handle routine work stressors.

1 Accordingly, the ALJ's decision to partially credit Dr. Lee's opinion was supported by  
2 specific and legitimate reasons and was supported by the record. The ALJ did not err in  
3 evaluating Dr. Lee's opinion.

4 5. *Dana Harmon, Ph.D.*

5 Dana Harmon, Ph.D., conducted a psychological evaluation for the Department of  
6 Social and Health Services on March 26, 2007. AR at 468-77. Dr. Harmon indicated that  
7 plaintiff's expressions of anger are severe. AR at 469. In addition, Dr. Harmon noted that  
8 plaintiff has a severe thought disorder in addition to severe physical complaints. AR at 469.  
9 Dr. Harmon also indicated that plaintiff's "ability to respond appropriately and tolerate the  
10 pressures and expectations of a normal work setting" is severely limited. AR at 470.

11 The ALJ rejected Dr. Harmon's opinion. AR at 29. Specifically, the ALJ noted that  
12 "after his evaluation ... the claimant managed to engage in substantial gainful activity as a day  
13 laborer ... without any documented physical or mental problems." AR at 29.

14 Plaintiff argues that the ALJ's reasoning for rejecting Dr. Harmon's opinion fails, as it  
15 is "complete[ly] devoid of any specific and legitimate reasons supported by substantial  
16 evidence." Dkt. 15 at 19. The Commissioner responds that Dr. Harmon's opinion "was  
17 properly discounted due to [plaintiff's] ability to perform work at the substantial gainful  
18 activity level without documented physical or [mental] problems." Dkt. 16 at 9.

19 The ALJ appropriately found the claimant not credible. Moreover, the plaintiff  
20 engaged in substantial gainful activity fewer than six months after Dr. Harmon issued his  
21 opinion that the claimant could not function appropriately in a workplace. AR at 117. As the  
22 claimant engaged in substantial gainful activity from August 2007 through February 2008 and  
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1 from April 2008 through part of July 2008, the ALJ did not err in rejecting Dr. Harmon's  
2 opinion that the claimant could not work.

3 6. *Bruce Swarny, M.D.*<sup>5</sup>

4 Bruce Swarny, M.D., is a treating physician who saw the plaintiff on January 23, 2009,  
5 and April 10, 2009. AR at 551-60. In the first evaluation, Dr. Swarny noted that the patient  
6 was initially angry and uncooperative, but became more comfortable as the visit progressed.  
7 AR at 553-54. In addition, the claimant noted that he was not interested in interferon treatment  
8 or treatment for his psychiatric illness. AR at 554. At the second visit, plaintiff again refused  
9 medications. AR at 559. At both appointments, Dr. Swarny gave claimant a GAF score of  
10 51.<sup>6</sup> AR at 554, 559.

11 The ALJ rejected Dr. Swarny's GAF score of 51, which indicated serious symptoms.  
12 AR at 30. The ALJ noted that this score "is not supported by mental status examination results  
13 ... [because] claimant obtained a score of '28' out of '30' on a mental status examination [in  
14 January 2009], indicating only mild cognitive problems." AR at 30. In addition, the ALJ  
15 noted that the score "is not consistent with the longitudinal treatment notes, which document  
16 minimal mood symptoms." AR at 30. Finally, the ALJ found that the claimant denied

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17 <sup>5</sup> The evaluation forms submitted by Dr. Swarny were also signed by Attending  
18 Physician W.R. Murray Bennett. The Court will refer to these evaluations as Dr. Swarny's  
19 evaluations, although they reflect the opinions of both signers.

20 <sup>6</sup> The GAF score is a subjective determination based on a scale of 1 to 100 of "the  
21 clinician's judgment of the individual's overall level of functioning." AMERICAN PSYCHIATRIC  
22 ASS'N, DIAGNOSTIC AND STATISTICAL MANUAL OF MENTAL DISORDERS 32-34 (4th ed. 2000).  
23 A GAF score falls within a particular 10-point range if either the symptom severity or the level  
24 of functioning falls within the range. *Id.* at 32. For example, a GAF score of 51-60 indicates  
"moderate symptoms," such as a flat affect or occasional panic attacks, or "moderate difficulty  
in social or occupational functioning." *Id.* at 34. A GAF score of 41-50 indicates "[s]erious  
symptoms," such as suicidal ideation or severe obsessional rituals, or "any serious impairment  
in social, occupational, or school functioning," such as the lack of friends and/or the inability  
to keep a job. *Id.*

1 depression, refused psychiatric medications, and the “GAF score is not consistent with  
2 claimant’s activities.” AR at 30.

3 Plaintiff argues that the ALJ erred in evaluating Dr. Swarny’s opinion. Dkt. 15 at 20.  
4 Specifically, plaintiff suggests that the ALJ failed “to articulate any clear and convincing  
5 reasons for rejecting the foregoing opinion[], and the reliance on the out-dated opinion of the  
6 state reviewing physicians and his own medical opinions, is not substantial evidence for  
7 rejection of the treating and consulting physician’s opinion[] and is legal error.” *Id.* at 21.

8 The reasons given by the ALJ to discount Dr. Swarny’s opinion regarding plaintiff’s  
9 marked social limitations were specific and legitimate and supported by the record. As the  
10 ALJ noted, Dr. Swarny’s findings are not consistent with claimant’s activities. The claimant  
11 has relationships with girlfriends and friends, cares for his personal needs, does his laundry,  
12 uses public transportation, and attends AA meetings. AR at 160-64, 495, 554. Moreover, the  
13 claimant has denied depressive symptoms many times, and has refused treatment for  
14 depression and psychiatric disorders. AR at 554, 559. As noted above, the ALJ is responsible  
15 for determining credibility, resolving conflicts in medical testimony, and resolving any other  
16 ambiguities that might exist. *Andrews*, 53 F.3d at 1039. This Court cannot find that the ALJ  
17 erred in assessing Dr. Swarny’s opinions.

18 C. The ALJ Did Not Err in Evaluating Plaintiff’s RFC

19 An RFC is the “maximum degree to which [a plaintiff] retains the capacity for  
20 sustained performance of the physical-mental requirements of jobs.” 20 C.F.R. 404, Subpt. P,  
21 App. 2 § 200(c). It is an administrative decision as to the most a plaintiff can do, despite his  
22 limitations. SSR 96-8p. The ALJ must assess all of the relevant evidence, including evidence  
23 regarding symptoms that are not severe, to determine if the claimant retains the ability to work  
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1 on a “regular and continuing basis,” e.g., eight hours a day, five days a week. *Reddick*, 157  
2 F.3d at 724; *Lester v. Chater*, 81 F.3d 821, 833 (9th Cir. 1995); SSR 96-8p.

3 The ALJ assigned the following RFC to the plaintiff in this case:

4 [T]he undersigned finds that the claimant has the residual  
5 functional capacity to lift and carry 20 pounds occasionally and  
6 10 pounds frequently, stand and walk six hours in an eight-hour  
7 workday, and sit six hours in an eight-hour workday. He can  
8 occasionally climb ramps, stairs, ladders, ropes, and scaffolds.  
9 He can occasionally crawl. He should avoid concentrated  
exposures to hazards. He retains the mental functional capacity  
to understand, recall, and carry out simple, repetitive tasks. He  
should avoid working with the general public, but he can work  
with a supervisor and a few coworkers. He would do best with a  
predictable work routine.

10 AR at 21.

11 Plaintiff avers that the ALJ erred in evaluating the RFC. Specifically, plaintiff argues  
12 that “[b]ecause the ALJ’s ‘analysis’ of the medical record falls well short of the detailed  
13 reasoning and explanation required by the Commissioner’s own rules, it also shows the ALJ  
14 failed to consider any of the [claimant’s] limitations.” Dkt. 15 at 22. Plaintiff further argues  
15 that the ALJ “disregarded [his] duties and provided an unsupported RFC that is contradicted by  
16 the substantive evidence on the record.” *Id.*

17 The Court finds that the ALJ did not err in evaluating the medical testimony. Plaintiff’s  
18 only assignment of error with respect to the RFC is that the ALJ erred in evaluating the  
19 medical opinions. Because the Court already determined that the ALJ did not err in evaluating  
20 the medical opinions, plaintiff has not shown that the ALJ erred in evaluating the claimant’s  
21 RFC.

1           D.     The ALJ Erred in Applying the Grids at Step Five

2                     1.     *Standards for Applying the Grids*

3           An ALJ may rely on the grids to meet his burden at step five. *Burkhart v. Bowen*, 856  
4 F.2d 1335, 1340 (9th Cir. 1988). “They may be used, however, ‘only when the grids accurately  
5 and completely describe the claimant’s abilities and limitations.’” *Id.* (quoting *Jones v. Heckler*,  
6 760 F.2d 993, 998 (9th Cir. 1985)). “When a claimant’s non-exertional limitations are  
7 ‘sufficiently severe’ so as to significantly limit the range of work permitted by the claimant’s  
8 exertional limitations, the grids are inapplicable[]” and the testimony of a VE is required. *Id.*  
9 (quoting *Desrosiers v. Sec’y of Health & Human Servs.*, 846 F.2d 573, 577 (9th Cir. 1988));  
10 accord *Hoopai v. Astrue*, 499 F.3d 1071, 1076 (9th Cir. 2007) (“[A]n ALJ is required to seek the  
11 assistance of a vocational expert when the non-exertional limitations are at a sufficient level of  
12 severity such as to make the grids inapplicable to the particular case.”)

13           “[T]he fact that a non-exertional limitation is alleged does not automatically preclude  
14 application of the grids. The ALJ should first determine if a claimant’s non-exertional  
15 limitations significantly limit the range of work permitted by his exertional limitations.”  
16 *Desrosiers*, 846 F.2d at 577 (“It is not necessary to permit a claimant to circumvent the  
17 guidelines simply by alleging the existence of a non-exertional impairment, such as pain,  
18 validated by a doctor’s opinion that such impairment exists. To do so frustrates the purpose of  
19 the guidelines.”); accord *Razey v. Heckler*, 785 F.2d 1426, 1430 (9th Cir. 1986) (“The  
20 regulations . . . explicitly provide for the evaluation of claimants asserting both exertional and  
21 nonexertional limitations.”). “Nonexertional impairments may or may not significantly narrow  
22 the range of work a person can do.” SSR 83-14.

1 For example, in *Hoopai v. Astrue*, the Ninth Circuit found that substantial evidence  
2 supported the ALJ's conclusion that a claimant's depression, with evidence of various associated  
3 moderate limitations, was not a sufficiently severe non-exertional limitation prohibiting reliance  
4 on the grids without the assistance of a VE. *Hoopai*, 499 F.3d at 1076-77. By contrast, in  
5 *Tackett*, the Ninth Circuit found that a claimant's "need to shift, stand up, or walk around every  
6 30 minutes [was] a significant non-exertional limitation not contemplated by the grids[]" and,  
7 therefore, the ALJ's "mechanical application of the grids was inappropriate." *Tackett*, 180 F.3d  
8 at 1103-04.

9 2. *The ALJ Erred in Relying Upon the Grids*

10 The ALJ found that claimant could perform unskilled work pursuant to Medical-  
11 Vocational Guidelines, 20 C.F.R. Pt. 404, Subpt. P, App. 2. AR at 32. The ALJ further found  
12 that the "claimant's limitations would not have a significant effect on claimant's ability to  
13 perform unskilled work." AR at 32. The ALJ concluded that "the claimant retains the capacity  
14 to perform unskilled work as explicated by Social Security Ruling 85-15." AR at 33. Moreover,  
15 the ALJ noted that he "found the claimant to retain the [RFC] to perform work at the medium  
16 level of demand ... [and] [t]he Medical-Vocational guidelines take administrative notice that  
17 there are unskilled medium, light and sedentary occupations, each of which represents numerous  
18 jobs in the national economy." AR at 33. The ALJ also noted that "[b]ecause the claimant  
19 retains the capacity to perform substantially all of the ... unskilled light and sedentary work  
20 activities ... [his] occupational base for light unskilled work ... has not been significantly eroded  
21 by [his] nonexertional limitations," and reference to the guidelines is permissible. AR at 33.  
22 Finally, the ALJ found that "claimant's capacity to meet the demands of unskilled work is  
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1 demonstrated by his work activity in 2007 and 2008 ... [and] [h]is exertional limitations do not  
2 alter this conclusion.” AR at 34.

3 Plaintiff argues that the ALJ erred in applying the grids. Dkt. 15 at 3-8. Specifically,  
4 plaintiff argues that, given the “inaccurate RFC that contains multiple and significant non-  
5 exertional limitations,” the ALJ committed “legal error” by applying the grids at step five. *Id.* at  
6 4. Plaintiff also asserts that even “assuming the ALJ’s RFC is accurate ... it includes significant  
7 non-exertional impairments ... and a VE’s testimony is required.” *Id.* Plaintiff also contends  
8 that *Hoopai* is distinguishable from the present case. *Id.* at 6-7. Specifically, plaintiff notes that  
9 in *Hoopai*, the Ninth Circuit affirmed the ALJ’s use of the grids when the claimant “had  
10 moderate limitations in three out of 20 areas measured [on the] mental residual functional  
11 capacity assessment.” *Id.* at 6. In contrast, plaintiff has moderate limitations in eight of the  
12 twenty areas measured in a mental residual functional capacity assessment. *Id.* Finally, plaintiff  
13 argues that SSR 85-15 requires that “[t]he basic mental demands of competitive, remunerative,  
14 unskilled work include the abilities (on a sustained basis) to ... respond appropriately to  
15 supervision, coworkers, and usual work situations; and to deal with changes in a routine work  
16 setting.” *Id.* at 7 (quotations omitted). As plaintiff’s RFC includes two of the three limitations,  
17 plaintiff argues that the ALJ inappropriately relied upon SSR 85-15 to apply the grids in this  
18 case. *Id.*

19 Respondent argues that the ALJ applied the grids appropriately. Dkt. 16 at 5.  
20 Specifically, the Commissioner points out the medical sources in *Hoopai* and this case “found no  
21 mental abilities that were more than ‘moderately limited’ and found the majority of those  
22 abilities ‘not significantly limited.’” *Id.* at 6. Respondent further argues that the facts in *Hoopai*  
23 are particularly analogous to the facts in claimant’s case: “a claimant like [p]laintiff ... is not  
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1 significantly limited in the universe of unskilled work contemplated by the [g]rids, as to require  
2 an ALJ to go beyond those [g]rids.” *Id.*

3         The ALJ erred in relying upon the grids at step five. Specifically, the ALJ relied upon  
4 the reasoning in *Hoopai* to obviate the need to call a vocational expert. However, as argued by  
5 plaintiff, *Hoopai* is distinguishable from this case. In *Hoopai*, the claimant asserted that the  
6 ALJ's determination at step two that the claimant's combination of exertional and nonexertional  
7 impairments was severe should have directed a finding of disability at step five. In this case,  
8 the severity of the ALJ's finding at step two is not at issue. Rather, the issue is whether the  
9 ALJ had substantial evidence, relying solely on the grids, to appropriately determine the  
10 existence of a significant number of jobs in the national economy that the plaintiff is able to do  
11 in light of his nonexertional limitations.

12         The ALJ's determination that plaintiff's “additional [nonexertional] limitations have  
13 little or no effect on the occupational base of unskilled light work” speculates about the base of  
14 unskilled work without supporting this with evidence from the record. AR at 31. The Court  
15 agrees with plaintiff that SSR 85-15 requires the ability to “respond appropriately to  
16 supervision, coworkers, and usual work situations ... and to deal with changes in a routine  
17 work setting.” SSR 85-15. In addition, SSR 85-15 holds that “substantial loss to meet any of  
18 these basic work-related activities would severely limit the potential occupational base.” *Id.*  
19 Here, the ALJ's RFC assessment determined that the plaintiff “should avoid working with the  
20 general public, but he can work with a supervisor and a few coworkers ... [and] [h]e would do  
21 best with a predictable work routine.” AR at 21. On its face, these limitations conflict with the  
22 “basic mental demands of competitive, remunerative, unskilled work” in SSR 85-15, which  
23 “include the abilities (on a sustained basis) ... to respond appropriately to supervision,  
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1 coworkers, and usual work situations.” SSR 85-15. In this case, the grids do not “completely  
2 and accurately represent” plaintiff’s limitations. Thus, the ALJ was required to take vocational  
3 expert testimony.

4 Because the Court finds that the ALJ’s reliance on the grids was improper, the ALJ was  
5 obligated to hear the testimony of a vocational expert. Accordingly, this case must be  
6 remanded on this basis for further fact-finding at step five. On remand, the ALJ shall hear the  
7 testimony of a vocational expert to determine the type of work, if any, that the plaintiff is  
8 capable of performing.

#### 9 VIII. CONCLUSION

10 For the foregoing reasons, the Court recommends that this case be REVERSED and  
11 REMANDED to the Commissioner for further proceedings not inconsistent with the Court’s  
12 instructions. A proposed order accompanies this Report and Recommendation.

13 DATED this 16th day of December, 2011.

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15 JAMES P. DONOHUE  
16 United States Magistrate Judge  
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